FEDERAL ELECTION COMMISSION CREATINGAT

In the matter of:

Ted Poe for Congress

ZEST SEP 24 A II: 13

Virgil Poe, Treasurer

MUR No: 5940

SENSITIVE

COMPLAINT

1. Citizens for Responsibility and Ethics in Washington ("CREW") and Melanid Sloan bring this complaint before the Federal Election Commission ("FEC") seeking an immediate investigation and enforcement action against Ted Poe for Congress ("TPC") and Virgil Poe, treasurer, for direct and serious violations of the Federal Election Campaign Act ("FECA").

Complainants

- 2. Complainant CREW is a non-profit corporation, organized under section 501(c)(3) of the Internal Revenue Code. CREW is committed to protecting the right of citizens to be informed about the activities of government officials and to ensuring the integrity of government officials. CREW is dedicated to empowering citizens to have an influential voice in government decisions and in the governmental decision-making process. CREW uses a combination of research, litigation, and advocacy to advance its mission.
- 3. In furtherance of its mission, CREW seeks to expose unethical and illegal conduct of those involved in government. One way CREW does this is by educating citizens regarding the integrity of the electoral process and our system of government. Toward this end, CREW monitors the campaign finance activities of those who run for federal office and publicizes those who violate federal campaign finance laws. Through its website, press releases and other methods of distribution, CREW also files complaints with the FEC when it discovers violations

of the FECA. Publicizing campaign finance violators and filing complaints with the FEC serves CREW's mission of keeping the public informed about individuals and entities who violate campaign finance laws and deterring future violations of campaign finance law.

- 4. In order to assess whether an individual, candidate, political committee or other regulated entity is complying with federal campaign finance law, CREW needs the information contained in receipts and disbursements reports that political committees must file pursuant to the FECA, 2 U.S.C. § 434(a)(2); 11 C.F.R. § 104.1. CREW is hindered in its programmatic activity when an individual, candidate, political committee or other regulated entity fails to disclose campaign finance information in reports of receipts and disbursements required by the FECA.
- 5. CREW relies on the FEC's proper administration of the FECA's reporting requirements because the FECA-mandated reports of receipts and disbursements are the only source of information CREW can use to determine if a candidate, political committee or other regulated entity is complying with the FECA. The proper administration of the FECA's reporting requirements includes mandating that all reports of receipts and disbursements required by the FECA are properly and timely filed with the FEC. CREW is hindered in its programmatic activity when the FEC fails to properly administer the FECA's reporting requirements.
- 6. Complainant Melanie Sloan is the executive director of Citizens for Responsibility and Ethics in Washington, a citizen of the United States and a registered voter and resident of the District of Columbia. As a registered voter, Ms. Sloan is entitled to receive information contained in reports of receipts and disbursements required by the FECA, 2 U.S.C. § 434(a)(2); 11 C.F.R. § 104.1. Ms. Sloan is harmed when a candidate, political committee or

other regulated entity fails to report campaign finance activity as required by the FECA. See <u>FEC v. Akins.</u> 524 U.S. 11, 19 (1998), <u>quoting Buckley v. Valeo.</u> 424 U.S. 1, 66-67 (1976) (political committees must disclose contributors and disbursements to help voters understand who provides which candidates with financial support). Ms. Sloan is further harmed when the FEC fails to properly administer the FECA's reporting requirements, limiting her ability to review campaign finance information.

Respondents

7. Ted Poe is a United States Congressman representing the Second Congressional District of Texas. Ted Poe for Congress was the principal campaign committee for Congressman Poe's 2004 campaign. Virgil Poe is the current treasurer of Ted Poe for Congress and served as treasurer at the time of the events described in this complaint.

Factual Allegations

8. On April 20, 2004, Michelle Liljeroot of the FEC's Reports Analysis Division sent Ted Poe for Congress a Request for Additional Information ("RFAI") letter (attached as Exhibit A) indicating that a review of the 12 Day Pre-Primary Report filed by Ted Poe for Congress revealed that TPC had failed to provide complete information disclosing the identity of contributors who contributed in excess of \$200 in an election cycle. The letter directed TPC to "provide the missing information, or if you are unable to do so, you must demonstrate that 'best efforts' have been used to obtain the information. To establish 'best efforts,' you must provide the Commission with a detailed description of your procedures for requesting the information."

Id, at 1.

- 9. On June 29, 2004, Michelle Liljeroot of the FEC's Reports Analysis Division sent TPC a RFAI letter (attached as Exhibit B) indicating that a review of the April 15th Quarterly Report filed by TPC revealed that TPC had again failed to provide complete information disclosing the identity of contributors who contributed in excess of \$200 in an election cycle. The letter directed TPC to "provide the missing information, or if you are unable to do so, you must demonstrate that 'best efforts' have been used to obtain the information. To establish 'best efforts,' you must provide the Commission with a detailed description of your procedures for requesting the information." Id, at 4.
- 10. On August 24, 2004, Michelle Liljeroot of the FEC's Reports Analysis Division sent TPC a RFAI letter (attached as Exhibit C) indicating that a review of the July 15th Quarterly Report filed by TPC revealed that TPC had once again failed to provide complete information disclosing the identity of contributors who contributed in excess of \$200 in an election cycle. The letter directed TPC to "provide the missing information, or if you are unable to do so, you must demonstrate that 'best efforts' have been used to obtain the information. To establish 'best efforts,' you must provide the Commission with a detailed description of your procedures for requesting the information." Id, at 1-2.
- 11. On October 26, 2004, Michelle Liljeroot of the FEC's Reports Analysis Division sent TPC a RFAI letter (attached as Exhibit D) indicating that a review of the October 15th Quarterly Report filed by TPC revealed that TPC had once again failed to provide complete information disclosing the identity of contributors who contributed in excess of \$200 in an election cycle. The letter directed TPC to "provide the missing information, or if you are unable to do so, you must demonstrate that 'best efforts' have been used to obtain the information. To

establish 'best efforts,' you must provide the Commission with a detailed description of your procedures for requesting the information." <u>Id.</u> at 2.

- 12. On November 9, 2004, Michelle Liljeroot of the FEC's Reports Analysis Division sent TPC a RFAI letter (attached as Exhibit E) indicating that a review of the 12 Day Pre-General Report filed by TPC revealed that TPC had once again failed to provide complete information disclosing the identity of contributors who contributed in excess of \$200 in an election cycle. The letter directed TPC to "provide the missing information, or if you are unable to do so, you must demonstrate that 'best efforts' have been used to obtain the information. To establish 'best efforts,' you must provide the Commission with a detailed description of your procedures for requesting the information." Id, at 1-2.
- 13. Pursuant to its authority under the FECA, 2 U.S.C. § 438(b), the FEC conducted an audit of Ted Poe for Congress for its activities during the 2004 primary and general election.

 Federal Election Commission, Report of the Audit Division on Ted Poe for Congress, November 6, 2003 December 31, 2004 (June 25, 2007) (attached as Exhibit F). On August 1, 2007, the FEC approved the audit's findings. Id.
- 14. The FEC Audit Division determined that TPC failed to itemize \$196,789 in net proceeds it received from two joint fundraising committees in violation of 11 C.F.R. § 102.17(c)(8)(i)(B). Exhibit F at 6-7. Specifically, TPC failed to itemize contributions from the original contributors for transfers totaling \$100,782 from the 2004 Joint Candidate Committee II. Id. at 6. In addition, TPC failed to itemize transfers totaling \$96,007 from the Team Texas Committee. Id.

employer information for approximately 40% of the contributions it received from individuals in violation of 2 U.S.C. § 431(13) and 11 C.F.R. § 100.12. Exhibit F at 8. TPC received \$1,128,834 in contributions from individuals. Exhibit F at 2. Accordingly, TPC failed to adequately disclose the source of approximately \$451,534 that TPC raised for the 2004 primary and general election. Moreover, the FEC Audit Division determined that TPC failed to demonstrate that it had used its "best efforts" to obtain, maintain, and submit the information required by the FECA. 2 U.S.C. § 432(i). Exhibit F at 9. As noted above, the Reports Analysis Division sent TPC five separate RFAI letters during the 2004 campaign informing TPC that its reports failed to adequately identify its contributors and requesting that TPC provide the FEC with a detailed description of its procedures for requesting missing contributor information. Exhibit A at 1, Exhibit B at 4, Exhibit C at 1-2, Exhibit D at 2 and Exhibit E at 1-2.

COUNT I

- 16. FEC regulations require a principal campaign committee that receives a transfer from a joint fundraising committee to itemize its share of gross receipts as contributions from the original contributors. 11 C.F.R. § 102.17(c)(8)(i)(B).
- 17. TPC failed to itemize a total of \$196,789 in net proceeds that it received from two different joint fundraising committees in violation of 11 C.F.R. § 102.17(c)(8)(i)(B).

COUNT II

18. The FECA requires a principal campaign committee to use its best efforts to obtain, maintain and report the identification, including name, mailing address, occupation and

employer name, of each contributor who contributes \$200 or more in a calendar year. 2 U.S.C. § 431(13); 2 U.S.C. § 432(i); 11 C.F.R. § 100.12.

- 19. TPC received five explicit warnings from the FEC Reports Anlaysis Division throughout the 2004 campaign that TPC was failing to use its best efforts to collect occupation and employer information from ts contributors. Exhibit A at 1, Exhibit B at 4, Exhibit C at 1-2, Exhibit D at 2 and Exhibit E at 1-2.
- 20. Despite those five explicit warnings, TPC failed to disclose occupation and/or employer information for approximately 40% of the contribuitons it received from individuals a total of approximately \$451,534 or more than one-quarter of the entire \$1,767,037 raised by TPC in the 2003-2004 election cycle in violation of 2 U.S.C. 431(13) and 11 C.F.R. § 100.12.

Conclusion

WHEREFORE, Citizens for Responsibility and Ethics in Washington and Melanie Sloan request that the Federal Election Commission conduct an investigation into these allegations, declare the respondents to have violated the Federal Election Campaign Act and applicable FEC regulations, and impose sanctions appropriate to these violations and take such further action as may be appropriate.

Melanie Sloan
Executive Director

Citizens for Responsibility and Ethics in Washington 1400 Eye Street, N.W. Ste. 450 Washington, D.C. 20005

(202) 408-5565

Verification

Citizens for Responsibility and Ethics in Washington, acting through Melanie Sloan, hereby verifies that the statements made in the attached Complaint are, upon information and belief, true.

Sworn pursuant to 19 1.S.C. § 1001

Melanie Sloan

Sworn to and subscribed before me this 20th day of September, 2007.

NAOMI SELIGMAN STEINER NOTARY PUBLIC DISTRICT OF COLUMBIA Mr Commission Fundos June 30, 2011 ļ

EXHIBIT A





FEDERAL ELECTION COMMISSION WHEN STON, D.C. SHIN

Ancil 20, 2004

RO-2

Virgil Poe, Transucer Ted Poe For Congress PO Box 14222 Hamble, TX 77347

Response Due Dute: 16gy 20, 2004

Identification Number: C00392670

Reference:

12 Day Pre-Primary Report (1/1/04-2/18/04)

Dear Mr. Poe:

This letter is prompted by the Commission's preliminary review of the report referenced above. This ratice requests information essential to full public disclosure of your federal election campaign framest. An adequate response must be received at the Commission by the response date noted above. An itemization of the information named follows:

-Commission Regulations require that a commissee disclose the identification of all individuals who contribute in excess of \$200 in an election cycle. (11 CFR §104.3(a)(4)(i)) identification for an individual is defined as the full name, untiling address, compution and name of supplayer. (11 CFR §100.12) Your report discloses contributions from individuals for which the identification is not complete.

You must provide the missing information, or if you are unable to do so, you must demonstrate that "best affects" have been used to obtain the information. To establish "best affects," you must provide the Commission with a detailed description of your precedence for requesting the information. Retablishing "best affects" is a three-fold process.

First, your original solicitation must include a class and completeness request for the contributor information and must inform the contributor of the requirements of federal law for the reporting of such information. (11 CFR §104.7(b)(1)(B) for examples of acceptable attainments regarding the requirements of federal law.

TED POE POR CONGRESS PAGE 2

Second, if the information is not provided, you must make one follow-up, stand alone effort to obtain this information, regardless of whether theoceanibation(t) was solicited or not. This effort must occur no large than 20 days ofter sensipt of the combibution and may be in the form of a sugment via stell, e-amil or telephone documented in writing. (11 CFR § 104.7(b)(2)) Follow-up requests should be done, if necessary. These requests must be documented clearly in the form of written records. The requests grant:

- · clearly sek for the missing information, without soliciting a contribution;
- inform the contributor of the requirements of foders? law for the reporting of such information, and
- if the request is written, include a pre-addressed post card or return envelope.

Third, if you receive contributer information after the contribution(s) has been superted, you should either a) file with your next regularly scheduled supert, an amended memor Schedule A listing all the contributions for which additional information was received; or b) file on or before your next regularly scheduled reporting date, amendments to the supert(s) originally disclosing the contribution(s). (11 CFR §104.7(b)(4))

Please award your supert to provide the missing information and a detailed description of your procedures for requesting the information. For more information on demonstrating "best efforts," please refer to the Campuign Guide for Congressional Committees and Candidates.

Unlike previous election cycles, you will not receive an additional notice from the Commission on this matter. Adequate responses received on or before this date will be taken into consideration in determining whether sault action will be initiated. Requests for extensions of time in which to respond will not be considered. Failure to provide an adequate response by this date may result in an audit of the conscition. Palines to comply with the provisions of the Act may also result in an anthronness action against the commissee. Any response submitted by your committee will be pisced on the public record and will be considered by the Commission prior to taking enforcement action.

Electronic files must file amendments (to include statements, designations and rescent) in an electronic format and must establi an amended report in its entirety, rather than inst those various of the report that are being smended. If you should have any questions regarding this master or wish to verify the adequacy of your temperate, please

TED FOE FOR CONGRESS PAGE 3

contact roe on our toll-five number (800) 424-9530 (at the prompt press 1, then press 2 to reach the Raports Analysis Division) or my local number (202) 694-1168.

Sincerety,

Michelle Lilleroo

Compaign Plasmor Analyst Reports Analysis Division

EXHIBIT B





FEDERAL ELECTION COMMISSION
WARRICKIN D.C. 20167

June 29, 2004

RQ-2

Virgil Fox, Transver Ted Pox Por Congress PO Box 14222 Hamble, TX 77347

Response Due Date: July 29, 2004

Montification Number: C00392670

Reference:

April Quarterly Report (2/19/04-3/31/04)

Dear Mr. Post

This letter is prempted by the Commission's preliminary review of the report referenced above. This notice requests information essential to full public disclosure of your federal election campaign finances. An adequate response seem be received at the Commission by the response date noted above. An itemission of the information meded follows:

-lichedule A of your report discloses one or more contributious that appear to exceed the limits set forth in the Act (see stached). You should execute all of your contributions to check for additional excessive contributions. The Committee's procedures for processing contributions should also be sayieved.

An individual or a political committee other time an authorized committee or qualified multi-considers committee may not make a contribution to a consider for federal office in excess of \$2,000 per election. An authorized committee may not make a contribution to a candidate for federal office in excess of \$1,000 per election. A qualified multi-considers committee and all affiliated committees may not make a contribution(s) to a candidate for federal office in excess of \$5,000 per election. The term "consideral for federal office in excess of \$5,000 per election. The term "consideral includes any gift, subscription, loan, advance, or deposit of money or enviting of value made by any person for the purpose of influencing any election for federal office. (2 11.5.C. §441s(s) and (I); 11 CFR §110.1(b), (e) and (b))

If any apparently execusive contribution in quantum was incompletely or incomently disclosed, yet must amend your original report with the

TED POR POR CONGRESS PAGE 2

clarifying information. If any contribution you received exceeds the limits, you may have to sufund the exceesive amount.

. Expensive contributions may be retained if within sixty (60) days of receipt, the excessive portions are properly sedesignated or restributed. Guidelines for each option are provided below:

For realtributions, expansive contributions from individuals can be established, if within sixty (60) days of receipt, the excessive amount is properly contributed to another properly individuals. An excessive contribution is considered properly realtributed if (1) the contributors provide the committee with written documentation, signed by each contributor, authorizing a restribution and indicating the amount of the contributor, by presemption, the excessive portion of the contribution if the contributor, must made on a written instrument from a joint account and was signed by only one of the account holders. In this case, the treasurer asset notify the contributors is wristly within 60 days of receiving the contribution that the contributor as apportunity to sequent a reland. (1) CFR 110-1(h)(3)(H)(B))

For redesignations, the finish can be retained if within citty (60) days of receipt the exceptive amount is properly redesignated for a different election. An expensive quantification is quantificant properly redesignated if (1) the committee obtains signed written documentation from the contributor(s) authorizing the redesignation of the contribution for another election, activided that the new designation does not exceed the limitations the contributions made with respect to that election, or (2) your committee reductionates by tresumetion the exceeding parties of the contribution for unother election provided that the new designation does not exceed the limitations on contributions made with respect to that election. In this case, the transper must notify the contributor of the redesignation in writing within 60 days of the trestaur's receipt of the contribution. The actification must give the contributor an opportunity to request a refuse. (11 CFR 4710.1(a)(5)(6)(B)) Please tota that you cannot communitaring policionete est conserve contribution from a smiti-condicio cont Also, a contribution can only be redesignated to a previous election to the extent that the contribution does not exceed the contentities's not debte outstanding for that election. (11 CFR \$110.1(b)(3)(3))

TED POR FOR CONGRESS PAGE 3

If the foregoing conditions for restributions or redesignations are not mot within 60 days of receipt of the contribution, the excessive sustant must be refunded. See 11 CPR §103.3(b)(1),

Plates inform the Contentiation of your contective action immediately in writing and provide photocopies of any minus checks and or letters restributing or redesignating the contributions in quanties. Refunds are reported on Line 20 of the Detailed Summary Page and on a supporting Schedule B of the report covering the period in which they are made. Redesignations and mattributions are reported as unexo entries on Schedule A of the report covering the period in which the multicrimation for the redesignation and/or restribution is morived. (11 CPR §104.8(4)(2), (3) and (4))

The acceptance of excessive contributions is a serious problem. Again, the committee's procedures for processing contributions should be examined and occupated in order to sould this problem. Although the Commission may take further legal action, prompt action by you to refund, redesignate, and/or restribute of the excessive amount will be taken into consideration.

-Column B figures for the Summary and Detailed Summary Page information should equal the sum of the Column B figures on your previous report and the Column A figures on this report. Picase file an amendment to your report to correct the Column B disconnucles for Lines 6(a), 6(a), 11(a)(ii), 11(a), 11(a), 16 and all subsequent records) which way be affected by first correction. Note that Column B should reflect only the election cycle-to-date totals. (2 U.S.C. \$434(b))

dischadule A of your report indicates that your committee any have filled to file one or more of the required 48 hour notices regarding "last uninote" contributions reacted by your committee after the close of books for the 12 Day Pre-Primary report (see attacked). A principal comparing committee must notify the Commission, in writing, within 48 hours of any contribution of \$1,000 or more received between two and twenty days before an election. These contributions are then reported on the unit report required to be filed by the committee. To essure that the Commission is modified of last minute contributions of \$1,000 or more to your comparing, it is recommended that you review your procedures for checking contributions received during the aforeconstituted time puriod. The failure to file 48-hour motion may receive in civil memory penalties or legal enforcement estion. If any contribution of \$1,000 or more was incorrectly reported, you must smead your original separt with the sterifying information. (11 CFR 4104.5(7))

THE POE FOR CONGRESS PAGE 4

-Commission Regulations require that a summittee discions the identification of all individuals who contribute in cases of \$200 in an election cycle. (11 CFR §104.3(a)(4)(l)) identification for an individual is defined as the full name, smalling address, compution and name of employer. (11 CFR §100.12) Your report disciones occurimations isom individuals for which the identification is not complete.

You must provide the missing information, or if you are unable to do so, you must demonstrate that "best effects" have been used to obtain the information. To establish "best effects," you must provide the Commission with a detailed description of your procedures for requesting the information. Establishing "best effects" is a three-thid process.

First, your original solicitation must include a clear and complement request for the contributor information and sunst inform the contributor of the requirements of federal law for the reporting of such information. (11 CFR §104.7(b)(1)) See 11 CFR §104.7(b)(1)(B) the complete of acceptable statements segments in requirements of federal law.

Second, if the information is not provided, you must make one follow-up, stand alone effort to obtain this information, regardless of whether thecontribution(s) was sufficited or not. This effort must occur no later than 20 days after receipt of the contribution and may be in the form of a sequent via small, e-mail or telephone documented in writing. (11 CPR § 104.7(b)(2)) Pollow-up requests should be done, if measurery. These requests must be documented clearly in the form of written seconds. The requests must:

- clearly mix for the missing information, without soliciting a contribution;
- inform the constitutor of the requirements of fideral law for the reporting of such information, and
- if the request is written, include a pre-addressed post eard or return envelope.

Third, if you receive contributor information after the contribution(s) has been reported, you should either s) file with your next regularly scheduled report, an assended meson Schedule A listing all the contributions for which additional information was reactived; or b) file on or before your next regularly scheduled reporting date, amendments to the report(s) originally disclosing the contribution(s). (11 CFR §104.7(b)(4))

Pieces amend your supert to provide the sainting information end a detailed description of your procedures for requesting the information. For more

TED FOE FOR CONGRESS PAGE 5

information on demonstrating "best officis," please refer to the Compaign Guide for Compressional Committees and Candidates.

Unlike previous election cycles, you will not receive an additional nation from the Commission on this matter. Adequate responses movived on or before this date will be taken into consideration in determining whether and t estima will be initiated. Requests for extensions of these in which to respond will not be considered. Polines to provide an adequate response by this date may result in an andic of the conscittor. Failure to comply with the provisions of the Act may also result in an authorisate action against the accommisso. Any suspense substitted by your committee will be placed on the public record and will be considered by the Commission prior to taking enforcement action.

Electronic filers must file amindrants (to include statements, designations and reports) in an electronic farmer and must submit an amended seport in its audicity, rather than just those northers of the report that are being assented. If you should have any questions regarding this matter or wish to varily the adequacy of your response, please contact me on our foll-free number (800) 424-9530 (at the presupt pour 1, then press 2 to reach the Reports Analysis Division) or my local number (202) 694-1168.

Sincerely,

Michille Liljeroot

Campaign Finance Analyst Record Analysis Division

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P = Primary Election G = General Election

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EXHIBIT C

2001 SEP 20 P 4: 08





FEDERAL ELECTION COMMISSION WASHINGTON, DIC, 2016

BQ-3

August 24, 2004

Vigil Poc, Treasurer Ted Pos Por Congress PO Box 14222 Humble, TK 77547

Response Due Date: September 23, 2004

Identification Number: C00392670

Reference:

July Quarterly Report (4/1/04-6/30/04)

Dear Mr. Pos:

This letter is prompted by the Commission's preliminary review of the report referenced above. This notice requests information essential to full public disclosure of your federal election campaign frances. As adequate response must be received at the Commission by the response date noted above. As implication of the information model follows:

-Your report contains inchreet Column B figures for Lines 6(a), 6(c), 11(a)(fil), 11(c), 11(c) and 16 of the Summary and Detailed Summary Page information. When aggregating and reporting receipts and distrustments, candidate committees are required to disclose their activity on an election-cycle basis, from 11/6/02 to 11/2/04. Please amond your report to show election cycle-to-date figures for all aggregate amounts, (2 U.S.C. §434(b))

-Line 11(a)(i). Column A, of the Detailed Summery Page information, discloses \$217,800.00 in receipts. Schedule A supporting Line 11(a)(i) discloses \$219,800.00 in succipts. These figures should be the same. Places occupe this discussions and file an equandrative to your report. (1) CFR \$104.3\(a))

-Commission Regulations sequire that a committee disclose the identification of all individuals who constitute in excess of 2200 in an election cycle. (11 CFR §104.3(a)(4)(l)) identification for an individual is defined as the full name, mailing address, occupation and name of employer. (11 CFR §100.12) Your report discloses contributions from individuals for which the identification is not complete.

TED POS POR CONORESS PAGE 2

You must provide the missing information, or if you are unable to do so, you must demonstrate that "best efficie" have been used to obtain the information. To establish "but efficie," you must provide the Commission with a detailed description of your procedures for requesting the information. Retablishing "but efficies" is a three-fold process.

First, your original solicitation sunst include a clour and conspicuous request for the contributor information and sunst inform the contributor of the sequirestrents of federal law for the reporting of such information. (11 CFR §104.7(b)(1)) See 11 CRR §104.7(b)(1)(B) for examples of accuptable statements regarding the requirements of informal law.

Second, if the inflamenties is not provided, you smet make one follow-up, stand alone effect to obtain this information, regardless of whether the contribution (a) was collected or not. This effect must come up later from 30 days after receipt of the quarification and may be in the from of a request via small, e-mail or telephone documented in writing. (11 CPR § 104.7(b)(2)) Pollow-up sequents should be done, if necessary. These requests must be documented clearly in the from of written records. The requests must:

- · clearly ask for the missing information, without soliciting a contribution;
- influen the contributor of the sequirements of federal law for the reporting of such information, and
- if the request is written, include a pre-addressed post cord or return envelope.

Third, if you receive contributor information other the contribution(s) has been superied, you should either a) file with your next regularly scheduled report, an assented messo Schedule A listing all the contributions for which additional information was received; or b) file on or before your next regularly echeduled reporting data, assentiments to the report(s) originally disclosing the contribution(s). (11 CFR §104.7(b)(4))

Please amend your report to provide the missing information and a detailed description of your proorders for requesting the information. For most information on desconstrating "best effects," please rafer to the Campaign Oxide for Congressional Committees and Camildates.

Untiles previous election eyeles, you will not receive an additional notice from the Commission on this matter. Adoptes preposes received on or before this date will be taken into consideration in determining whether audit action will be initiated.

TED POE FOR CONGRESS PAGE 3

Requests for extensions of them in which to respond will not be considered. Follows to provide an adequate response by this date may result in an antit of the committee. Failure to comply with the provisions of the Act may also result in an enforcement action against the committee. Any response solutited by your committee will be placed on the public record and will be considered by the Commission prior to mixing enforcement action.

Riccircula filera must file ausadments (to include statements, designations and reports) in an electronic format and must subsult an essential report is its estimaty, rather than just those partients of the report flux are being summaint. If you should have my questions regarding this uniter or wish to verify the adequately of your suspense, phase contact me on our toil-flux number (200) 424-9530 (at the prompt pass 1, then prove 2 to reach the Reports Analysis Division) or my local number (202) 694-1168.

Sincerely,

Michelle Hilgeroot

Campaign Plasmos Analyst
Reports Analysis Division

495

EXHIBIT D

TOTAL ELECTION
CETT LA LE CETTON
CETT LA LE CETTON
CETT LA LE CETTON
CETT LA LE CETTON



FEDERAL ELECTION COMMISSION WARRACTON, D.C. 28444

RQ-2

October 26, 2004

Virgil Poo, Treasurer Ted Poe For Congress PO Box 14222 Humble, TX 77347

Response Due Date: November 26, 2004

Identification Number: C00392670

Reference: October Quarterly Report (7/L/04-9/30/04)

Dear Mr. Poe:

This letter is prompted by the Commission's preliminary review of the report referenced above. This actice requests information essential to full public disclosure of your federal election campaign finances. As adequate response must be received at the Commission by the response date noted above. An immission of the information medial follows:

-Your report contains incorrect Column B figures for Lines 6(a), 6(c), 7(a), 7(c), 11(a)(iii), 11(c), 11(a), 16, 17, and 22 of the Summary and Detailed Summary Page information. When aggregating and reporting receipts and disbursements, considers committees are required to disclose their activity on an election-cycle basis, from 11/6/02 to 11/2/04. Please amounts (2 report to show election cycle-to-dere figures for all aggregate amounts. (2 U.S.C. §434(b))

-Line 11(a)(i), Cohema A, of the Detailed Summary Page information, discloses \$249,907.44 in receipts. Schedule A supporting Line 11(a)(i) discloses \$281,657.44 in receipts. These figures should be the same. Please correct this discrepancy and file an amandment to your report. (II CFR §104.3)(a))

-Your toport discloses a transfer of joint fundamining receipts (partitions portion attached). You must provide a Messacundam Schedule A disclosing your share of gross receipts. Contributions from original contributors whose total contributions to your sommittee have exceeded \$200 during the election evole must be itemized on this achedule. The

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TED POE FOR CONGRESS PAGE 2

iteralization should include the full name, mailing address and zip code of the person, along with the name of his/her employer, the date of the contribution, his/her occupation, the election designation and the election cycle-to-date amount of contributions made by this person. If measurery, please provide a memo Schodule A containing the required information. (11 CFR §102.17(e)(8)(1)(B))

-Commission Regulations require that a commissee disclose the identification of all individuals who contribute in excess of \$200 in an election cycle. (11 CFR §104.3(4)(4)(1)) Identification for an individual is defined as the fell name, wailing address, occupation and name of eruployer. (11 CFR §100.12) Year report discloses contributions from individuals for which the identification is not complete.

You must provide the missing information, or if you are unable to do so, you must demonstrate that "best efforts" have been used to obtain the information. To establish "best efforts," you must provide the Commission with a detailed description of your procedures for requesting the information. Establishing "best efforts" is a three-fold process.

First, your original solicitation must include a clear and conspicuous request for the contributor information and must inform the contributor of the requirements of federal law for the reporting of such information. (11 CFR §104.7(b)(1)) See 11 CFR §104.7(b)(1)(B) for examples of acceptable statements regarding the requirements of federal law.

Second, if the information is not provided, you must make one follow-up, stand alone effort to obtain this information, regardiess of whether thecontribution(s) was solicited or not. This effort must occur <u>no later than 30 days</u> effor receipt of the contribution and may be in the flum of a request via mail, e-mail or telephone documented in writing. (11 CFR § 104.7(b)(2)) Follow-up requests should be done, if necessary. These requests must be documented clearly in the form of written records. The requests must:

- clearly eak for the missing information, without solicities a contribution;
- inform the contributor of the requirements of federal law for the reporting of such information, and
- if the request is written, include a pre-addressed post eard or return envelope.

Third, if you receive contributor information other the contribution(s) has been reported, you should either a) file with your next regularly scheduled

TED POB FOR CONGRESS PAGE 3

report, an amended meano Schedule A listing all the contributions for which additional information was received; or b) file on or before your next regularly echeduled reporting date, amendments to the report(s) originally discioning the contribution(s). (1) CFR \$104.7(b)(4))

Please amend your report to provide the missing information and a detailed description of your procedures the requesting the information. For more information on demonstrating "best efforts," please refer to the Campaign Guide for Congressional Committees and Condidates.

-Your report discloses the receipt of a contribution from an unineceposated permeastip. Generally, these types of contributions are attributed to each person based on their personage of ownership in the firm. However, any other acceptable famula may be used. Each person who has contributed in excess of \$200 in the current election cycle should be identified, on a messo Schedule A, by name, address, occupation, name of employer, associat of contribution, and aggregate total. (11 CFR § 10.1(c))

-Schodule A of your report contains entries for contributions made by more than one person. For contributions made by more than one individual in a single written instrument, you must report the amount stributed to each contributor along with all the required contributor information (full name, address, occupation and compleyer) in a separate entry for each person. See 11 CFR §§100.12, 104.8(a), (b) and (d)(1) and the Campaign Guide for Congressional Candidates for additional clarification.

On Schedule B of your report, you have itemized disbursements for which you have failed to include the complete address and purpose. Please sward your report to include the missing information. (11 CFR §104.3(b)(4))

-Commission Regulations define the term "purpose" to ween a brief electronect or description of why a disbursement was wade. Examples are "dinner expense", "media", "salary", "polling", "travel", "party feet", "phone banks", "travel expenses", "travel expenses reinhumented and "ostering costs". Examples of election day and voter registration solvity include "exit polling", "done-to-door get out the vote", "get out the vote places calls" and "driving voters to the polls". Unanosphible descriptions, which require additional clarification, include but are not limited to "advance", "consulting", "commission", "contract labor", "retainer", "election day expense", "expenses", "invoice", "support", "expense yeinsbursement", "misoellanous", "professional services", "get-out-the-vote", "voter registration". (11 CPR §104.3(b)(4)(A)) Places aread Schodule B of your report to correct the descriptions that do not meet the requirements of the Regulations.

TED POE FOR CONGRESS PAGE 4

-Schedule B of your report discloses disbursements to credit card companies. When reporting payments to credit card companies, if the payment to the original vendor aggregates in excess of \$200 in an election cycle, you must itemere, as a memo entry, the name and address of the original vendor, together with the date, amount and purpose of the expenditure. If itemization is not necessary, you must indicate no in an amendment to this report. Please correct your report to include the missing information. ((1) CFR §104.9)

-Schedule B of your report discloses reinforcements to individuals for transactions other than travel, musts and lodging. Please he advised that when itemining reinforcements to individuals for goods or services, if the payment to the original vendor aggregates in excess of \$200 in an election cycle, a memo entry including the name and address of the original vendor, as well as the date, amount and purpose of the original purchase must be provided. If itemization is not ascensary, you must indicate so in an amendment to this seport. Please cornect your report to include the missing information. (11 CPR §§ 104.3(b)(4)(1)) and 104.9, and Advisory Opinious 1992-1 and 1996-20)

Unifice previous election cycles, you will not receive an additional notice from the Commission on this matter. Adequate responses received on or before this date will be taken into consideration in determining whether endit notion will be initiated. Requests for extensions of time in which to respond will not be considered. Failure to provide an adequate response by this date may result in an audit of the committee. Failure to comply with the provisions of the Act may also result in an enforcement action against the committee. Any response submitted by your committee will be placed on the public record and will be considered by the Commission prior to taking enforcement action.

Electronic filers must file smendments (to include estimants, designations and pracets) in an electronic format and must submit an amended report in in entirety, rather than just those rections of the report that are being amended. If you should have any questions regarding this muster or wish to verify the adequacy of your response, please contact me on our toil-free number (800) 424-9230 (at the prompt press 1, thus press 2 to reach the Reports Analysis Division) or my local another (202) 694-1168.

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Michelle Liljeroot

Campaign Finance Analyst
Reports Analysis Division

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	70772 War-shil dad page 14 American		FECCHANGE AS FAMILIES

EXHIBIT E

7007 SEP 20 P 4: 08

CEFICE STATE TOWN



FEDERAL ELECTION COMMISSION

RO-2

November 9, 2004

Virgil Poe, Treasurer Ted Poe For Congress PO Box 14222 Humble, TX 77347

Response Due Date: December 9, 2004

Identification Number: C00392670

Ruference:

12 Day Pre-General Report (10/1/04-10/13/04)

Dear Mr. Poe:

This latter is prompted by the Commission's poliminary series of the report referenced above. This notice requests information custotial to full public disclosure of your federal election compaign finances. An adequate response usuat be received at the Commission by the response date noted above. An itemization of the information needed follows:

-Column B figures for the Summary and Detailed Summary Page information should equal the sum of the Column B figures on your provious suport and the Column A figures on this report. Please tile an amendment to your report to correct the Column B discrepancies for Lines 7(a),7(a), 17, 22 and all subsequent report(a) which may be affected by this committee. Note that Column B should reflect only the election cycle-to-date totals. (2 U.S.C. \$434(b))

-Line 11(a)(i), Column A, of the Detailed Summary Page information, discloses \$24,550.00 in receipts. Schedule A supporting Line 11(a)(i) discloses \$24,500.00 in receipts. These figures should be the same. Please correct this discrepancy and the un amendment to your teport. (11 CFR §104.5)(a))

-Commission Regulations require that a commisse disalose the identification of all individuals wise contribute in excess of \$200 in an election cycle. (11 CFR §104.3(a)(4)(i)) identification for an individual is defined as the full sume, smalling address, compution and mans of employer. (11 CFR §100.12) Your report disaloses contributions from individuals for which the identification is not compilete.

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TED POE FOR CONGRESS PAGE 2

You must provide the missing information, or if you are unable to do so, you must demonstrate that "best effects" have been used to obtain the information. To establish "best effects," you must provide the Commission with a detailed description of your procedures for requesting the information. Establishing "best effects" is a three-fold process.

First, your original solicitation must include a clear and completenes request for the contributor information and must inform the contributor of the requirements of federal law for the reporting of such information. (11 CFR §104.7(b)(1)) See 11 CFR §104.7(b)(1)(B) for examples of acceptable stransments regarding the requirements of follows law.

Second, if the information is not provided, you must make one follow-up, stand alone effort to obtain this information, regardless of whether thecontribution(s) was solicited or not. This effort exect occur no later than 30 days after receipt of the contribution and may be in the form of a request via mail, e-mail or telephone documented in writing. (11 CFR § 104.7(b)(2)) Pollow-up requests should be done, if necessary. These sequents must be documented clearly in the form of written records. The requests must:

- clearly ask for the missing information, without soliciting a contribution;
- inform the contributor of the requirements of federal law for the reporting of such information, and
- if the request is written, include a pro-addressed post card or return cavalous.

Third, if you receive contributor information after the contribution(s) has been reported, you should either a) file with your next regularly scheduled report, an amended manne Schedule A listing all the contributions for which additional information was received; or b) life on or before your past regularly scheduled reporting date, amendments to the suport(s) originally disclosing the contribution(s). (11 CFR § 104.7(b)(4))

Please srand year report to provide the missing information and a detailed description of your procedure for requesting the information. For more information on demonstrating "best effects," please refer to the Compulge Guide for Congressional Committees and Candidates.

Unlike previous election cycles, you will not receive as additional notice from the Commission on this metter. Adequate responses received on or before this date will be taken into consideration in determining whether sudit action will be initiated.

TED POE POR CONGRESS PAGE 3

Requests for extensions of time in which to respond will not be considered. Failure to provide an adequate response by this date may result in an audit of the committee. Failure to comply with the provisions of the Act may also result in an enforcement action egalust the committee. Any response enhanted by your committee will be placed on the public record and will be considered by the Commission prior to taking embronement action.

Electronic Illers must file amendments to include sestements, designations and reports) in an electronic format and must submit an amended upport in its enthety, nather than just those portions of the mount that we being amended. If you should have any questions regarding this matter or wish to verify the adequaty of your response, please contact me on our toll-free number (800) 424-9530 (at the prompt press 1, thus press 2 to reach the Reports Analysis Division) or my local number (202) 694-1168.

Sleamuly

Michelle L'ijeroot

Compaign Finance Analyst Reports Analysis Division

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EXHIBIT F

7017 SEP 20 P 4: 08





7807 JUN 26 A 10 42

June 25, 2007

MEMORANDUM

AGENDAITEM For Meeting of: 07-12-07

To:

The Commissioners

Through:

Patrina M. Clark

Staff Director

TOT PAR

John D. Gibson 🚀

Acting Chief Compliance Officer

From:

Joseph F. Stoltz

Assistant Staff Director

Audit Division

Martin L. Favin@11

Audit Manager

Terrence J. O'Brien

Lead Auditor

Subject:

Report of the Audit Division on Ted Poe for Congress (A05-03)

Attached for your approval is the subject report.

Recommendation

The Audit staff recommends that the report be approved.

This report is being circulated on a tally vote basis. Should an objection be received, it is recommended that the report be considered at the next regularly scheduled open session. If you have any questions, please contact Marty Favin or Terry O'Brien at 694-1200.

Attachment:

Report of the Audit Division on Ted Poe for Congress



Report of the Audit Division on Ted Poe for Congress

November 6, 2003 - December 31, 2004

Why the Audit Was Done

Pederal law permits the Commission to conduct audits and field investigations of any political committee that is required to file reports under the Federal **Election Campaign Act** (the Act). The Commission generally conducts such audits when a committee appears not to have met the threshold requirements for substantial compliance with the Act. The audit determines whether the committee complied with the limitations. prohibitions and disclosure requirements of the Act.

Future Action

The Commission may initiate an enforcement action, at a later time, with respect to any of the matters discussed in this report.

About the Campaign (p. 2)

Ted Poe for Congress (TPC) is the principal campaign committee for Ted Poe, Republican candidate for the U.S. House of Representatives from the state of Texas, 2nd district. TPC is headquartered in Humble, Texas. For more information, see chart on the Campaign Organization, p. 2.

Financial Activity (p. 2)

R	ocelpts	
	Contributions from Individuals	\$ 1,128,834
0	Contributions from Political	
	Committees	441,086
0	Transfers from Authorized	
	Committees	196,789
0	Offsets to Operating	
	Expenditures	328
0	Total Receipts	\$ 1,767,037
	sbursements	
	Operating Expenditures	\$ 1,703,187
. 0	Contribution Refunds	6,050
0	Total Disbursements	\$ 1,709,237

Findings and Recommendations (p. 3)

- Misstatement of Financial Activity (Finding 1)
- Disclosure of Proceeds from Joint Pundraising Activity (Finding 2)
- Documentation for Receipts (Finding 3)
- Disclosure of Occupation/Name of Employer (Finding 4)

^{1 2} U.S.C. \$438(b).

Report of the Audit Division on Ted Poe for Congress

November 6, 2003 - December 31, 2004



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Part I Background

Authority for Audit

This report is based on an audit of Ted Poe for Congress (TPC), undertaken by the Audit Division of the Federal Election Commission (the Commission) in accordance with the Federal Election Campaign Act of 1971, as amended (the Act). The Audit Division conducted the audit pursuant to 2 U.S.C. §438(b), which permits the Commission to conduct audits and field investigations of any political committee that is required to file a report under 2 U.S.C. §434. Prior to conducting any audit under this subsection, the Commission must perform an internal review of reports filed by selected committees to determine if the reports filed by a particular committee meet the threshold requirements for substantial compliance with the Act. 2 U.S.C. §438(b).

Scope of Audit

This audit examined:

- 1. The receipt of excessive contributions and loans.
- 2. The receipt of contributions from prohibited sources.
- 3. The disclosure of contributions received.
- 4. The disclosure of disbursements, debts and obligations.
- 5. The consistency between reported figures and bank records.
- 6. The completeness of records.
- 7. Other committee operations necessary to the review.

² Effective February 11, 2005, Ted Poe for Congress changed its name to Poe for Congress.

Part II Overview of Campaign

Campaign Organization

Important Dates	Ted Poe for Congress
Date of Registration	November 17, 2003
Audit Coverage	November 6, 2003 - December 31, 2004
Headquarters	Humble, TX
Bank Information	
Bank Depositories	One
Bank Account	One Checking
Treasurer	
 Treasurer When Audit Was Conducted 	Virgil Poe
Treasurer During Period Covered by Audit	Virgil Poe
Management Information	
Attended FBC Campaign Pinance Seminar	No
Used Commonly Available Campaign Management Software Package	Yes
Who Handled Accounting and . Recordkeeping Tasks	Paid Campaign Staff

Overview of Financial Activity (Audited Amounts)

Cash on hand @ November 6, 2003	
o Contributions from Individuals	\$ 1,128,834
o Contributions from Political Committees	441,086
Transfers from Authorized Committees	196,789
o Offsets to Operating Expenditures	328
Total Receipts	\$ 1,767,037
o Operating Expenditures	\$ 1,703,187
o Contribution Refunds	6,050
Total Disbursements	\$ 1,709,237
Cash on hand @ December 31, 2004	\$57,800

Part III Summaries

Findings and Recommendations

Finding 1. Misstatement of Financial Activity

A comparison of TPC's reported figures to bank records revealed that TPC had materially misstated receipts, disbursements, and the ending cash on hand balances for calendar years 2003 and 2004. The Audit staff recommended that TPC file amended reports to correct the misstatements. In response, TPC materially corrected the misstatements. (For more detail, see p. 4)

Finding 2. Disclosure of Proceeds from Joint Fundraising Activity

TPC did not properly disclose the receipt of net proceeds from joint fundraising activity with the 2004 Joint Candidate Committee II and the Team Texas Committee. The Audit staff recommended that TPC file amended reports to correctly disclose these receipts. In response, TPC filed amended reports materially correcting the disclosure of the joint fundraising proceeds. (For more detail, see p. 6)

Finding 3. Documentation for Receipts

The Audit staff reviewed contributions from individuals and determined that 19% were not properly documented. The errors were all associated with contributions in excess of \$50 for which a copy of the contributor check was not retained by TPC. The Audit staff recommended that TPC provide any additional records that it is able to locate and provide any other relevant information.

In response, TPC's counsel stated that its bank keeps copies of contributor checks received by the committee, which complies with 11 CFR §102.9(a)(4). TPC also provided several contributor check copies it had recently obtained from its bank, but none of these corrected any of the sample errors. The bank routinely maintaining checks does not comply with the regulation. (For more detail, see p. 7)

Finding 4. Disclosure of Occupation/Name of Employer

TPC did not adequately disclose the occupation and/or name of employer for approximately 40% of contributions from individuals itemized on its disclosure reports and no "best efforts" to obtain, maintain, and submit the information was documented. The Audit staff recommended that TPC provide evidence that it exercised "best efforts" to obtain the missing information, attempt to contact the contributors to obtain the necessary information, submit evidence of such efforts and disclose any information received in amended reports. In response, TPC filed amended reports that materially disclosed occupation/name of employer information. (For more detail, see p. 8)

Part IV Findings and Recommendations

Finding 1. Misstatement of Financial Activity

Summary

A comparison of TPC's reported figures to bank records revealed that TPC had materially misstated receipts, disbursements, and the ending cash on hand balances for calendar years 2003 and 2004. The Audit staff recommended that TPC file amended reports to correct the misstatements. In response, TPC materially corrected the misstatements.

Legal Standard

Contents of Reports. Each report must disclose:

- The amount of cash on hand at the beginning and end of the reporting period;
- The total amount of receipts for the reporting period and for the calendar year;
- The total amount of disbursements for the reporting period and for the calendar year;
- Certain transactions that require itemization on Schedule A (Itemized Receipts) or Schedule B (Itemized Disbursements). 2 U.S.C. §434(b)(1), (2), (3), (4) and (5).

Facts and Analysis

The Audit staff reconciled TPC's reported activity to the bank records and determined there was a misstatement of cash on hand, receipts, and disbursements for calendar years 2003 and 2004. The following charts details the discrepancies for each year. Succeeding paragraphs explain, to the extent possible, why the discrepancies occurred.

	Reported	Bank Records	Discrepancy
Opening Cash Balance November 6, 2003	\$0	\$0	\$0
Receipts	\$106,260	\$101,260	\$5,000 Overstated
Disbursements	\$22,856	\$24,086	\$1,230 Understated
Ending Cash Balance December 31, 2003	\$83,404	\$77,174	\$6,230 Overstated

The overstatement of receipts was the result of the following:

• Reported contribution from a political committee was returned from the bank for insufficient funds (December 2003)

Overstatement \$5,000

The understatement of disbursements was the net result of the following:

 Net under reporting of payroll disbursements³ 	\$1,142
Unreported bank fees	90
Over reported disbursement	(2)
Net understatement	\$1,230

The overstatement of ending cash on hand in the amount of \$6,230 was the result of the misstatements noted above.

	Reported	Bank Records	Discrepancy
Opening Cash Balance January 1, 2004	\$83,404	\$77,174	\$6,230 Overstated
Receipts	\$1,565,264	\$1,665,777	\$100,513 Understated
Disbursements	\$1,500,011	\$1,685,151	· \$185,140 Understated
Ending Cash Balance December 31, 2004	- \$148,657	\$57,800	\$90,857 Overstated

The understatement of receipts was the result of the following:

•	Contributions from individuals not reported	\$84,397
•	Net under reporting of contributions from political committees	15,115
	Unexplained difference	1.000
	Understatement	\$100.513

The understatement of disbursements was the net result of the following:

•	Operating expenditures not reported	\$316,621
	Operating expenditures reported twice	(71,738)
	Operating expenditures reported but not located in bank records	(43,800)
	Reported \$15,000 disbursement as \$1,500	13,500
	Unexplained difference	(29,443)
	Net understatement	\$185,140

The overstatement of ending cash on hand in the amount of \$90,857 was the result of the misstatements noted above.

At the exit conference, the Audit staff provided TPC representatives with schedules detailing these misstatements. TPC representatives offered no comments.

³ TPC failed to report six payroll disbursements totaling \$12,219 while it reported five payroll-related disbursements totaling \$11,076 that could not be traced to bank records.

Interim Audit Report Recommendation and Committee Response
The Audit staff recommended that TPC file amended reports for calendar years 2003 and
2004. It was further recommended that the most recent report be amended to show the
adjusted cash on hand balance along with an explanation that it resulted from sudit
adjustments from a prior period. In response, TPC filed the recommended amended
reports.

Finding 2. Disclosure of Proceeds from Joint Fundraising Activity

Summary

TPC did not properly disclose the receipt of net proceeds from joint fundraising activity with the 2004 Joint Candidate Committee II and the Team Texas Committee. The Audit staff recommended that TPC file amended reports to correctly disclose these receipts. In response, TPC filed amended reports materially correcting the disclosure of the joint fundraising proceeds.

Legal Standard

Itemization of Contributions from Joint Fundraising Efforts. Participating political committees must report joint fundraising proceeds in accordance with 11 CFR 102.17(c)(8) when such funds are received from the fundraising representative. 11 CFR §102.17(c)(3)(iii).

Each participating political committee reports its share of the net proceeds as a transfer-in from the fundraising representative and must also file a memo Schedule A (Itemized Receipts) itemizing its share of gross receipts as contributions from the original contributors to the extent required under 11 CFR 104.3(a). 11 CFR \$102.17(c)(8)(i)(B).

Facts and Analysis

The Audit staff determined that TPC received a total of \$196,789 in net proceeds from joint fundraising activity; \$100,782 from the 2004 Joint Candidate Committee II and \$96,007 from the Team Texas Committee. This activity was properly itemized as transfers-in from the fundraising representative on Schedules A, however, TPC did not disclose memo entries on Schedules A itemizing its share of the gross receipts as contributions from the original contributors. This information was contained in TPC's contributions database.

At the exit conference, the Audit staff discussed this matter with TPC representatives. TPC representatives offered no comments.

Interim Audit Report Recommendation and Committee Response
The Audit staff recommended that TPC file amended reports to include memo entries on
Schedules A itemizing its share of the gross receipts from the joint fundraising activity as
contributions from the original contributors. In response, TPC filed the recommended
amended reports. TPC stated in its response that it had followed the reporting

instructions provided by the joint fundraising representatives. TPC also noted that the proceeds received from joint fundraising activity referenced above were originally itemized as transfers-in from the fundraising representatives.

Finding 3. Documentation for Receipts

Summery

The Audit staff reviewed contributions from individuals and determined that 19% were not properly documented. The errors were all associated with contributions in excess of \$50 for which a copy of the contributor check was not retained by TPC. The Audit staff recommended that TPC provide any additional records that it is able to locate and provide any other relevant information.

In response, TPC's counsel stated that its bank keeps copies of contributor checks received by the committee, which complies with 11 CFR §102.9(a)(4). TPC also provided several contributor check copies it had recently obtained from its bank, but none of these corrected any of the sample errors. The bank routinely maintaining checks does not comply with the regulation.

Legal Standard

- A. Retention of Check Copies. For contributions in excess of \$50, committees must maintain a photocopy or digital image of the check or written instrument. 11 CFR §102.9(a)(4).
- B. Preserving Documents. Committees must preserve these records for 3 years after a report is filed. 2 U.S.C. §432(d).

Facts and Analysis

The Audit staff reviewed contributions from individuals on a sample basis and determined that approximately 19% of these items were not properly documented. The only documentation available for these contributions was the entries in TPC's electronic database. The errors were for contributions greater than \$50 for which there was no copy of the check or written instrument.

The Audit staff presented this matter to TPC representatives at the exit conference. TPC representatives indicated that they would attempt to obtain the necessary documentation and provide it to the Audit staff.

Interim Audit Report Recommendation and Committee Response
The Audit staff recommended that TPC provide any additional records that it was able to
locate and any other relevant information. In response, TPC's counsel stated that its
bank, acting as "an agent suthorized by the treasurer," keeps copies of contributor checks
received by the committee, and TPC is therefore in compliance with 11 CPR
§102.9(a)(4). Also included in the response, TPC provided several contributor check
copies it had recently obtained from its bank but none of these corrected any of the
sample errors.

TPC's bank routinely maintaining TPC's checks and other deposit documentation does not comply with the regulation requiring committees to maintain a photocopy or digital image of contributor checks.

Finding 4. Disclosure of Occupation/Name of Employer

Summary

TPC did not adequately disclose the occupation and/or name of employer for approximately 40% of contributions from individuals itemized on its disclosure reports and no "best efforts" to obtain, maintain, and submit the information was documented. The Audit staff recommended that TPC provide evidence that it exercised "best efforts" to obtain the missing information, attempt to contact the contributors to obtain the necessary information, submit evidence of such efforts and disclose any information received in amended reports. In response, TPC filed amended reports that materially disclosed occupation/name of employer information.

Logal Standard

- A. Required Information for Contributions from Individuals. For each itemized contribution from an individual, the committee must provide the following information:
 - The contributor's full name and address (including zip code);
 - The contributor's occupation and the name of his or her employer;
 - The date of receipt (the date the committee received the contribution);
 - The amount of the contribution; and
 - The election cycle-to-date total of all contributions from the same individual. 2 U.S.C. §434(b)(3)(A) and 11 CFR §§100,12 and 104.3(a)(4).
- B. Best Efforts Ensures Compliance. When the treasurer of a political committee shows that the committee used best efforts (see below) to obtain, maintain, and submit the information required by the Act, the committee's reports and records will be considered in compliance with the Act. 2 U.S.C. §432(j).
- C. Definition of Best Efforts. The treasurer and the committee will be considered to have used "best efforts" if the committee satisfied all of the following criteria:
 - All written solicitations for contributions included:
 - A clear request for the contributor's full name, mailing address, occupation, and name of employer; and
 - o The statement that such reporting is required by Federal law.
 - Within 30 days after the receipt of the contribution not accompanied by complete information, the treasurer made at least one effort to obtain the missing information, via either a written request or a documented oral request.
 - The treasurer reported any contributor information that, although not initially provided by the contributor, was obtained in a follow-up communication or was contained in the committee's records or in prior reports that the committee filed during the same two-year election cycle. 11 CFR \$104.7(b).

Facts and Analysis

A sample review of contributions from individuals disclosed on Schedules A (Itemized Receipts) indicated that TPC failed to disclose the occupation and/or name of employer, for approximately 40% of the tested contributions. In some instances, the missing information was maintained in TPC's records. For those contributors for whom the information was not in TPC's records, no evidence was available to demonstrate that TPC had exercised "best efforts" to obtain, maintain, and submit the information.

The Audit staff presented this matter to TPC representatives at the exit conference. TPC representatives asked the best way to comply with this recommendation. The Audit staff responded that TPC should provide evidence of its best efforts to obtain, maintain and submit the missing contributor information; contact the contributors in an attempt to obtain this information; and, file amended reports for any information it obtains or already has in its possession.

Interim Audit Report Recommendation and Committee Response
The Audit staff recommended that TPC take the following action:

- Provide documentation that it exercised best efforts to obtain, maintain and submit the required contributor information; or
- Make an effort to contact those individuals for whom the required information
 was not in TPC files and provide documentation of such efforts (such as copies
 of letters to the contributors and/or phone logs); and,
- File amended reports to disclose any information in TPC's possession as well as information obtained in response to this recommendation.

In response, TPC filed amended reports that materially disclosed occupation/name of employer information.

CASE INDEX FORM

CASE NO. & NAME: Ted Pee for Congress -A05-03

STAFF ASSIGNED: Marty Favin, Manager

Terry O'Brien, Lead Auditor

TELEPHONE: Audit - 202-694-1200

DATE
March 1, 2005

DOCUMENT
RAD Referral

June 28, 2005 Audit Scope Determination

December 6, 2005 Adjustments to Andit Scope

February 7, 2007 . Interim Audit Report

April 8, 2007 Response to Interim Audit Report

(Narrative Portion)

For more information or to request any of the documents listed above, contact Marty Favin at 694-1200.